



# FRAUD, WASTE & ABUSE SUMMIT



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SANDTON CONVENTION CENTRE

## IPA Foundation of SA Position Statements on Fraud, Waste and Abuse

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“Partnership towards curbing fraud, waste and abuse”

*#fwasummit*

# IPAF Brief Profile

- ❑ This is a doctor association that is an NPO comprising of four major IPA umbrella groups:
- ❑ The SA Managed Care Coalition (SAMCC) – Prof Chetty (Charman), Dr Tony Behrman, Dr Mukesh Govind and Dr Dennis Dyer
- ❑ The Alliance of SA IPAs (ASAIPA) – Dr Unben Pillay and Dr Mike Nicholas
- ❑ The South African Medical and Dental Provider Network (SP. Net): Dr Elijah Nkosi (CEO)
- ❑ Nimpa Health Care (NHC) – Mr Hermann Kohloffel
- ❑ These networks have been around for more than 20 years, but IPAF was formed in 2008
- ❑ Have offices in Durban, Cape Town, Pretoria and Johannesburg

# IPAF Profile (Continue)

- ❑ Contracts with Discovery Health, Polmed, Bestmed, Medihelp, Medshield and CDE; work closely with Medscheme, Bankmed and other major schemes and administrators
  
- ❑ Have contracted w about 5 000 Family Practitioners (FPs)
  
- ❑ Our directors are involved in various committees in the healthcare industry
  - ✓ Office of Health Standards Compliance (OHSC) and HQA – Prof Chetty
  - ✓ CMS PMB Review Committee – Dr Mukesh Govind
  - ✓ Office of Health Standards Compliance (OHSC) and HQA – Prof Chetty
  
- ❑ Affiliation/membership to:
  - International Society of Quality (ISQUA)
  - Africa Health Business Forum in SA
  - Affiliated to HQA

# FRAUD, Waste and Abuse

- This is an intentional wrongful or criminal deception intended to result in financial gain
- charging for services not provided you did not do or selling
- **Unlawfully making a misrepresentation that prejudices another**

# WHAT IS FRAUD

- **Unlawful gain** - It is an act of deception or misrepresentation
- Charging for something that you did not do or services not provided – Criminal offense
- **Intention is to deceive:** one attempts to obtain something of value that he is not entitled to under the law or rules governing the relationship
- It can be a collusion between a provider and a patient
- It can be done by a doctor on his own
- By a doctor and an employee of an Administrator or payer.
- By a doctor and a Pharmacist
- By a Pharmacist when he/she dispenses medicines using the doctors' PR number

# WHAT IS FRAUD – 2

- Fraud is not a victimless crime;
- It drives up the cost of care - Members pay higher or increased premiums – this will/may lead to them being unable to afford medical aids
- It is estimated that 3-5% of the claims are fraudulent; this resulting in an estimated loss of at least R22bn

# HOW IS FRAUD COMMITTEED IN THE MEDICAL INDUSTRY

- ◆ Misrepresentation of services (Upcoding/Miscoding)
- ◆ Billing for services not rendered (Phantom billing)
- ◆ Billing for meds not dispensed
- ◆ Dispensing a Generic medicine, but billing for the original
- ◆ Billing for supplies not provided
- ◆ Billing for a PMB condition when it is not a PMB
- ◆ Falsification of information in medical records; this includes treatment of non-members

# IPAF POSITION ON FRAUD

- ❑ IPAF is against any form of Fraud
- ❑ This is a criminal matter, it leads to increased cost of care, and this leads to more people being unable to afford private healthcare.
- ❑ We urge our members to exercise care and caution when providing medical services and claiming from schemes for services rendered.
- ❑ We distance ourselves from fraud, and will not defend our members in instances where fraud has been proven beyond doubt.
- ❑ Equally, we will not condone deviation from the law by funders and administrators, in the name of recouping money allegedly claimed fraudulently



# Medical Schemes/Administrators approach to Fraud

- Doctors who are accused of fraud are frequently coerced into signing an **Acknowledgement of Debt (AOD)**, which in essence becomes a repayment plan of amounts allegedly defrauded from the medical aid.
- **Schemes withhold direct payment** to the accused doctors
- **The amounts computed** in these AODs are usually based upon small samples of evidence, which is irregularly assembled, unscientifically computed and **frequently a thumb suck** on the part of the funder who alleges that they have been defrauded.
- **The doctor is intimidated** by the process, is ill equipped to represent himself and to challenge or test the validity of the allegations, and is **threatened by adverse publicity and reporting to the HPCSA should he resist signing the AOD.**

# Schemes' violation of doctors' right

- In terms of our Constitution, any person is **presumed innocent until proven guilty**. Therefore, when investigating fraud, this right has to be recognized and respected at all times.
- Ethical matters have to be reported to the HPCSA;
- Criminal matters have to be reported to SAPS
- Section 34 of Prevention and Combating of Corrupt Activities Act 2004 states that “A person/practitioner involved in **a fraudulent activity that involves an amount of R100 000 or more, should be reported to SAPS**. Failure to comply constitutes an offense under the Act.

# Forensic Units – Raids of doctors practices:

- **Investigators must be in possession of a Section 41 (a) warrant requested from the HPCSA and issued by a magistrate** before they can search premises. Without this warrant, the doctor is within his/her right to request the investigators to leave the premises - trespassing.
- **Patient Confidentiality:** Funders should have an express written consent from the member to access their clinical records. They may sign away their rights to confidentiality upon joining a medical scheme, and the scheme relies on this, to pursue the request for the patients records.
- **Patients' Rights to Confidentiality** is a fundamental human right and it is in the Ethical guidelines of HPCSA (Booklet number 5). This right has to be respected at all times.

# IPAF POSITION REGARDS THE FORENSIC UNITS

- We are against: Departure from the rules of Natural Justice; attempts at entrapment by probes and inducements to commit a crime
- Any form of recording of the consultation – video/tape
- Use of an AOD arrangements by funders to recoup funds allegedly received by fraudulent means
- Doctors who break the law must be reported to the HPCSA and charged accordingly, rather than embarrassed into signing AODs in return for continuation of guaranteed payment by the funders.
- **These Units need to be properly regulated so that they operate within the law.**

# IPAF POSITION ON BALANCE BILLING AND DIRECT PAYMENT TO PATIENTS

- **Balance Billing** – doctor charges a fee that is higher than the schemes' rate, and the patient pay the balance
- **IPAFs position is that:** All the schemes should allow Balance Billing to ensure that patients see providers of their choice.
- **Sechaba judgment** (Direct payment to doctors rather than paying members)- The judge concluded his findings by stating that – ***“When a member utilizes medical services and arranges for the provider to submit a claim to the scheme, they are authorizing the scheme to pay the doctor directly and not the member”***.

# WASTE

- Healthcare spending that can be eliminated without reducing the quality of care (Over-servicing). Examples are
  - Unbundling – adding multiple claim lines
  - Up-coding – using modifiers like emergencies, after hour services or travelling away from the rooms: 0146; 0147 and 0148 codes
  - Overuse of Emergency units (Casualties) for non-emergencies
  - Underuse of generic medicines
  - Overuse or Abuse of Antibiotics, especially for URTI – viral infections
  - Overuse of in-house investigative facilities: ECGs, Ultrasounds, Lung Function tests,

# Categories of Waste

1. **Failures of care Delivery – Preventive care** (Not doing necessary tests:

- ✓ PAP Smear; Mammograms; Screening tests - for Colon Cancer
- ✓ Vaccines for children and the elderly, Flu vaccines

***These delivery failures can lead to worse clinical outcomes***

2. **Failure of Care Coordination** – patients experience care that is fragmented - doctor hopping, forced supercession

3. **Overtreatment (Use of more expensive treatment that have no health benefit)**

- ✓ Patients demanding medicines where it is not indicated
- ✓ Doctor giving more medicines than it is necessary

4. **Unnecessary hospital admissions**

5. **Office procedures that could be done by practitioners at a lower cost**

# ABUSE (Entitlement) -

Providing services that fail to meet professionally recognized standard of care (unnecessary procedures. Examples are:

- Abuse or Over-utilisation of Ultrasound;
- Dispensing medicines that are unnecessary based on the patients' medical condition
- Dispensing meds in quantities above the medically necessary quantity



## THE ROLE OF PROFILING AND PEER REVIEW

- ❑ IPAF has contracts with schemes and administrators
- ❑ The Objective of Peer Review is to promote quality cost effective healthcare and to set and maintain a standard that is available throughout the country
- ❑ It is a collegial process that help the practitioners correct the clinical issues to improve care and manage costs
- ❑ We get profiling data from Insight, Discovery Health and Medscheme where we get a list of doctors that are outliers and need to be peer reviewed. This process is done quarterly
- ❑ Peer reviewers are trained to have a conversation with the practitioner and to correlate the statistical analysis to the clinical imperative

# Peer Review role in reducing Waste and Abuse

- Through this process we are able to isolate practices that might be fraudulent, wasteful and where there might be abuse.
- Where we suspect Fraud, we recommend to schemes that they should send their forensics to review this practice. As a provider network we do not condone any form of fraud
- Where we suspect or detect Waste and Abuse we recommend peer review of these colleagues.

# The Value Of Peer Review to the Industry

- A. Our trained Peer Reviewers undergo regular refreshers to ensure that they are up to date with treatment protocols for various conditions.
- B. Our office in KZN ensures that each doctor/outlier is allocated to the same peer reviewer again and again. This enables the peer reviewer to have an on-going relationship where he/she mentors this doctor to ensure that there is behaviour change
- C. **Peer review is a collegial process and concludes with recommendation to improve care and manage costs whichever/ whenever is applicable.**

Through the Peer Review Process we are able to calculate and estimate:

- The extent of **Abuse of drugs** – Antibiotic, Steroids, Ethical drugs;
- The **Top 10 drugs** used in every category of illness – and their costs to schemes and patients ;
- **Savings** that could have been made if a generic alternative was used

We often write to our doctors in our newsletters to share this information and advise them accordingly. Our contracted schemes and administrators get this information regularly.

# IPAF POSITION ON WASTE AND ABUSE

- ◆ We are against any form of Waste and Abuse as this leads to increased costs and makes healthcare inaccessible to a number of people
- ◆ Waste and Abuse should not be bundled together with Fraud as it might be an oversight from a doctor with no intention to defraud a scheme, or waste and abuse resources.
- ◆ Through Peer Reviews and our Mentoring Process we are able to reduce Waste and Abuse in the industry

THANK YOU